Similar calls were made by the United Nations and the European Union.

Notwithstanding the tragic events of August and September, my Administration remains committed to promoting a lasting peace on the island. Given the urgency of the current situation, we are appealing again for the implementation of practical measures to reduce the potential for conflict. We remain hopeful that both

sides will recognize the importance of such measures and put them into immediate effect. Sincerely,

## WILLIAM J. CLINTON

NOTE: Identical letters were sent to Newt Gingrich, Speaker of the House of Representatives, and Jesse Helms, chairman, Senate Committee on Foreign Relations.

## The President's Radio Address December 14, 1996

Good morning. Today we're taking important new steps to make adoption easier and to move children out of foster care faster. These efforts will help to give even more children what every child needs and deserves, loving parents and a strong and stable home.

I'm delighted to be joined in the Oval Office today by a remarkable group of children and parents who know firsthand the tremendous possibilities of adoption and by the First Lady, who has worked so long and hard on this issue and whose efforts have made today possible.

I'm especially pleased to be able to take this action now, in this season of hope and light. The holidays we celebrate this month teach us that through faith and love we can truly repair the world. I can think of no better way to fulfill the promise of this season than to bring a child into a family and a family to a child.

There are more than 450,000 children in the Nation's foster care system. They are placed there because of abuse, neglect, or a home life that is neither safe nor secure. While most of these children eventually return to their original homes, nearly 100,000 of them simply don't have that option. Those children wait far too long, typically 3 years or more, to find permanent homes and families to love them.

Promoting adoption has been at the heart of our administration's efforts to protect our children and strengthen our families. Earlier this year I was proud to sign a \$5,000 tax credit to help families adopt children. We put an end to racial preferences for adoption. No longer can laws keep children of one race from nurturing arms of adoptive parents of another. This is a good start, but we must do more.

That is why I have just signed a Presidential directive with a clear goal: We will double the number of children we move from foster care to permanent homes, from 27,000 a year today to 54,000 a year by the year 2002. With this effort we're saying no child should be trapped in the limbo of foster care, no child should be uncertain about what the words "family" or "parents" or "home" mean, particularly when there are open arms waiting to welcome these children into safe and strong households where they can build good, caring lives.

As part of this initiative, I'm directing the Secretary of Health and Human Services, Donna Shalala, who is also with us today, to launch an extensive effort to determine what steps we must take to meet our goal. I want the Secretary to report back to me with her recommendations in 60 days. This report must tell us how we can help States set and meet urgent new adoption targets. It must describe how we can improve coordination among local, State, and Federal authorities so that every community has access to the best ways to encourage adoption. And it must outline what sensible financial incentives we can provide States to raise adoption

I also want the Secretary to determine what additional changes we can make in Federal laws and regulations to ensure that children won't get trapped in foster care. And I want to know if there are any new provisions we can put in place to move children through the system faster and to protect them when they leave.

There are other steps we are taking immediately. I'm instructing the Departments of Treasury, Labor, Commerce, and Health and

Human Services to launch an all-out effort to heighten public awareness about adoption and to recognize those in the private sector who are committing themselves to this important cause.

Let me also say how grateful I am to those in Congress of both parties who are working so hard to make adoption a reality for America's most vulnerable children. I want to thank especially Senators Rockefeller and DeWine and Representatives Kennelly and Camp for their efforts.

The fact that we are commemorating the birth of a child that began life in a manger and became the Prince of Peace should remind us that the promise of God has been placed in every child. We must work tirelessly to make sure that every boy and girl of America who is up for adoption has a family waiting out to reach him or her. No child should be in foster care for one day longer than he or she needs to be

This is a season of miracles, and perhaps there is no greater miracle than finding a loving home for a child who needs one.

Thanks for listening.

NOTE: The President spoke at 10:06 a.m. from the Oval Office at the White House. Following the address, the First Lady led a discussion with foster care families which was included in this release.

## Memorandum on Adoption and Alternate Permanent Placement of Children in the Public Child Welfare System December 14, 1996

Memorandum for the Secretary of Health and Human Services, the Secretary of the Treasury, the Secretary of Labor, the Secretary of Commerce, the Director of the Office of Personnel Management

Subject: Steps to Increase Adoptions and Alternate Permanent Placement for Waiting Children in the Public Child Welfare System

During this Holiday Season, as we reflect on the importance of family in our own lives, let us remember the tens of thousands of our Nation's children in the public child welfare system who live without permanent and caring families. Foster care provides temporary shelter and relief for children who have been abused or neglected.

I am committed to giving the children waiting in our Nation's foster care system what every child in America deserves—loving parents and a healthy, stable home. The goal for every child in our Nation's public welfare system is permanency in a safe and stable home, whether it be returning home, adoption, legal guardianship, or another permanent placement. While the great majority of children in foster care will return home, for about one in five, returning home is not an option, and they will need another home, one that is caring and safe. These children wait far too long—typically over 3

years, but for many children much longer—to be placed in permanent homes. Each year, State child welfare agencies secure homes for less than one-third of the children whose goal is adoption or an alternate permanent placement. I know we can do better.

I believe we should increase the number of children who are adopted or permanently placed from the public foster care system each year toward the goal of at least doubling that number by the year 2002. Returning home is not an option for about 100,000 of the over 450,000 children in the Nation's foster care system, yet only approximately 20,000 were adopted last year and approximately 7,000 were permanently placed in legal guardianships. While the number of adoptions each year has been constant for many years, I believe that by working with States to identify and break down barriers to permanent placements, setting annual numerical targets, rewarding successful performance, and raising public awareness, we can meet the target of at least 54,000 children adopted or permanently placed from the public foster care system by the year 2002.

Today, therefore, I direct the Secretary of Health and Human Services, in consultation with State and civic leaders, to report to me within 60 days on actions to be taken to move